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ACES Conference

## **USING ECOSYSTEM SERVICES TO DEMONSTRATE THE ENVIRONMENTAL SUSTAINABILITY OF ARCTIC OIL AND GAS EXPLORATION: A PROJECT LIFE CYCLE EXAMPLE**

Arctic Ecosystem Services: Policy and Adaptive Decision Making

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# Introduction

- Sustainability
- NEBA
- Siting: Planning and Permitting
- Operation
- Decommissioning
- Summary



# Key Tenets of Understanding Sustainability

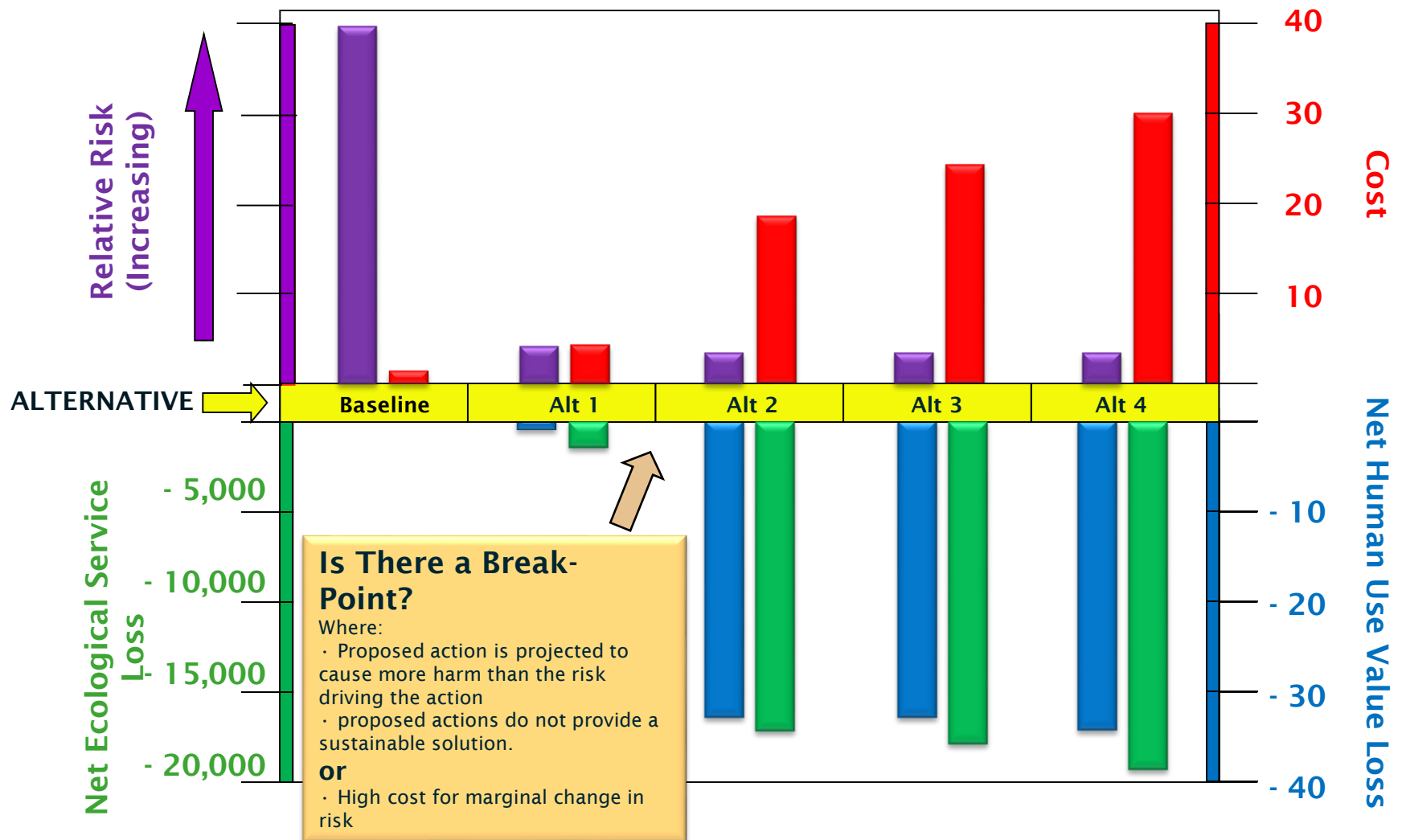
- Sustainable development is an obligation incorporated into alternative decision-making
- Need to develop a complete understanding of the consequences of actions (consider action implementation effects, GHG's, etc.), and uncertainties
  - **Balance the risk, benefits and tradeoffs of decisions**
- Demonstration needs to be transparent, scientifically defensible, and reasonable
- Incorporate internationally recognized concepts and approaches



# NEBA Approach

- Net Environmental Benefits Analysis (NEBA)
  - Environmental benefits
  - Environmental costs
  - Understand the flow of value over time
  - Incorporates ecosystem service values
  - Uses quantified values, incorporates non-monetary metrics
- History of Use
  - Oil Spill Response and Planning (i.e., Exxon Valdez) to present uses (nationally and internationally)
  - Expanded to alternative analyses for actions that affect the environment

# NEBA Results: Cost and Risk Profile Changes for each Response Evaluated





# Planning and Permitting



# Siting: Planning and Permitting Opportunities

- Understanding and defining baseline conditions is critical
  - Basis for understanding the costs and benefits of actions
- Opportunity to regionalize/prioritize values through stakeholder engagement



# Planning and Permitting - Government Lease Evaluation

## OECM Model (Offshore Environmental Cost Model)

- Evaluates benefits and costs
- Five year leasing program for nation
- Lead Agency – Bureau of Ocean Energy Management (BOEM)
- Several types of ecosystem services evaluated





## OECD Model Environmental Categories

- Air Quality – Monetary Value of
  - Human Health
  - Agricultural Productivity and
  - Structural Damage Caused by Emissions
- Ecological – Restoration Costs for Habitats and Biota Injured by Oil Spills
  - Habitat Equivalency Analysis
  - Evaluates new risks but not
  - Footprint of platforms, rigs, pipelines, nor
  - Passive use values for sensitive species



## OECM Model Social Cost Categories

### – Recreation

- Loss of recreational value from fishing and
- beach visitation during oil spills

### – Property Values – loss of value from

- Visual disturbances from platforms, and
- Damage from oil spills

### – Subsistence Harvest

- Replacement Cost for marine species killed in non-catastrophic oil spills



## OECM Model Social Cost Categories (continued)

### –Commercial Fisheries

- Cost of extra effort imposed by platforms and pipeline buffer zones
- Because most fisheries managed through catch limits, no impacts to harvest



# Planning and Permitting - Government Lease Evaluation

## OECM Model Example Results

**Figure 1: Components of the Net Benefits Analysis**

1	Anticipated Production of the Program Area	x	Assumed Oil and Gas Price Levels	=	Gross Revenue
2	Gross Revenue	-	Private Finding and Production Costs	=	Net Economic Value (NEV)
3	NEV	-	Environmental and Social Costs <i>less</i> Environmental and Social Costs of Energy Substitutes (Resulting from the NSO)	=	Net Social Value (NSV)
4	NSV	+	Consumer Surplus Benefits <i>less</i> Lost Domestic Producer Surplus Benefits	=	Net Benefits



# Planning and Permitting - Government Lease Evaluation

## OECM Model Example Results

**Table 3: OECM Cost Categories for Central GOM**

	Program Costs	No Sale Option Costs
	\$ millions*	
Environmental Costs		
Air quality	5,681	17,193
Ecological impacts	3.76	10.83
Social Costs		
Recreation	259	229
Property values	0.11	0.24
Subsistence use	0.00	0.01
Commercial fishing	0.17	0.00

All values are discounted at a real discount rate of 3 percent.

\* These values are the OECM results for the mid-price case with prices of \$110 per barrel and \$7.83 per mcf.

**Includes only monetary metrics**

# Alternative Approach

- NEBA incorporates non-monetary ecosystem service metrics
- Used to help in comparing how each management alternative affects ecosystem service values (environmental, economic and social):

NEBA - A Comparative Analysis						
<i>Management Actions</i>	<i>Ecological Service Value</i>	<i>Human Use Economic Value</i>	<i>Social Value</i>	<i>Human Risk Profile</i>	<i>Ecological Risk Profile</i>	<i>Cost</i>
Alternative 1						
Alternative 2						
Alternative 3						
and so on ...						

Note: A NEBA incorporating ecosystem service valuation is also referred to as a *net ecosystem service analysis (NESA)*



# Operation



# Operational Considerations

- **Monitoring**
  - Permitted discharges and emissions
  - Footprint biological monitoring
- **Spill Response and Planning**
  - Previous presentation
- **Ongoing Stakeholder Engagement**



# Oil Spill Response and Planning



**Arctic Oil Spill Response JIP:**  
ENVIRON Leading the Development of a  
NEBA Tool for response decision-  
making and environmental impact  
assessments related to Arctic spills.

BP, Chevron, Conoco-Phillips, Eni, ExxonMobil, North  
Caspian Operating Company, Shell, Statoil, and Total

**NEBA in Emergency Prevention  
Preparedness and Response Workshop –  
Focus on Dispersants**

**Arctic Council** member states  
are Canada, Denmark (including Greenland  
and the Faroe Islands), Finland, Iceland,  
Norway, Russian  
Federation, Sweden and the United States of  
America.

**Good  
Use of  
NEBA**



Australian Government

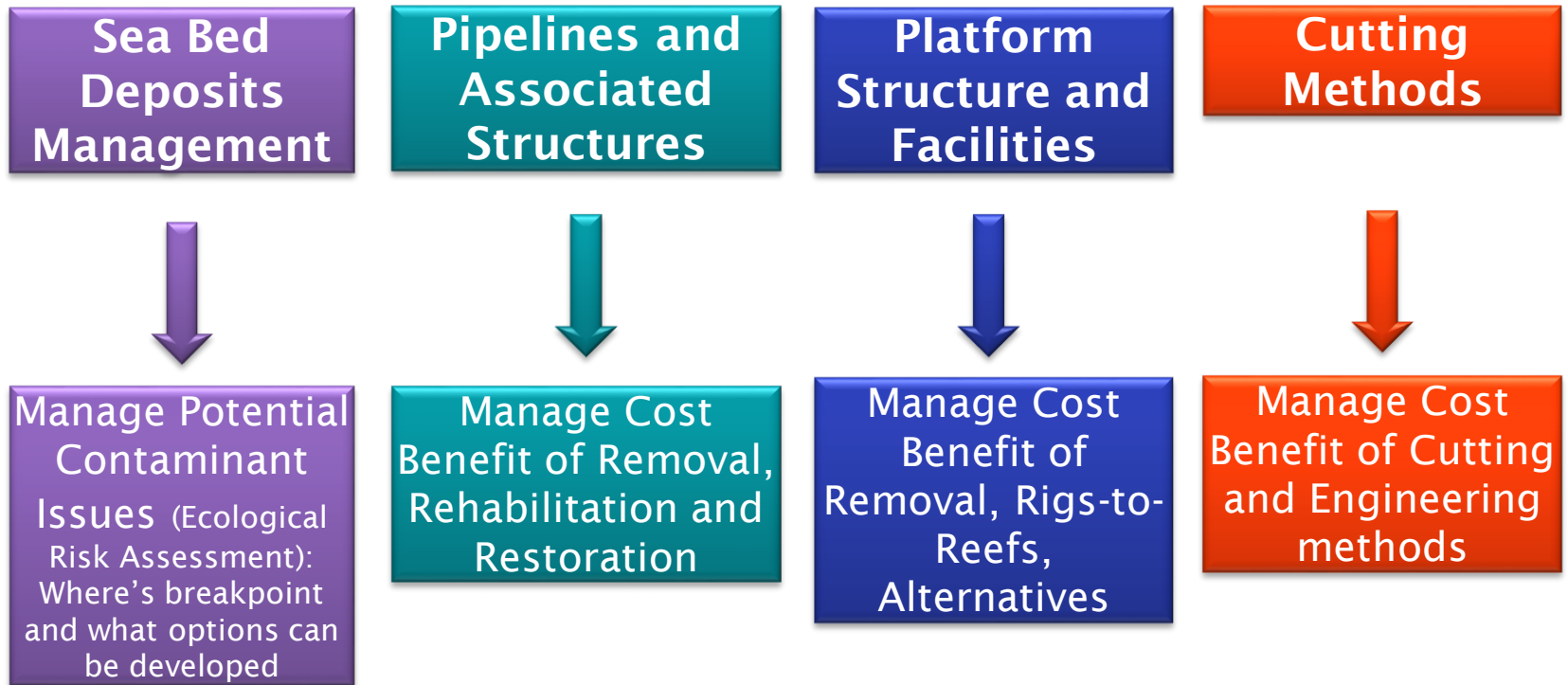
**FINAL GOVERNMENT RESPONSE**  
TO THE REPORT OF  
THE MONTARA COMMISSION OF INQUIRY

The assessment of National Contingency Plans  
will develop a clear plan and delivery mechanism  
for the provision of environmental advice,  
preparation and maintenance of **Net  
Environmental Benefit Analysis**



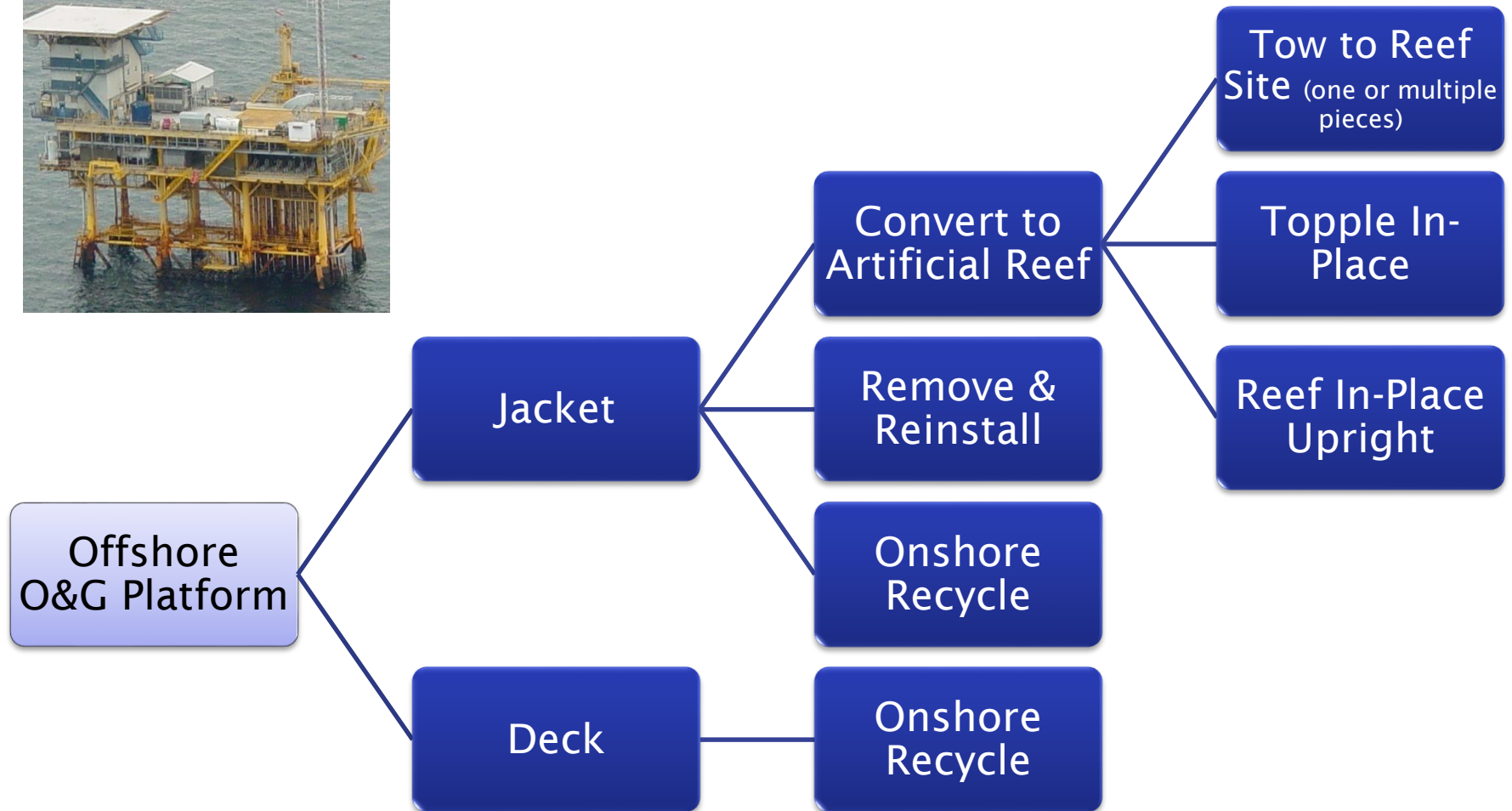
# Decommissioning

# NEBA Application Considerations



**Evaluate combined ecological, human use, and economics values to provide information for an informed decision**

# Example Alternatives - Platform and Jacket



# Decommissioning Process *Offshore*

Good  
Use of  
NEBA

## Structures and Facilities

- Topside vs. jacket substructure
- Topsides must be cleaned and decontaminated before removal for re-use, recycling and/or disposal
- Cleanliness must be audited by third party to ensure compliance with DEMP
- Using BPEO approach, substructures can be
  - Re-used
  - Removed
  - Left in place
- BPEO approach is needed to address removal involving cutting and explosives

# Decommissioning Process *Offshore*

Good  
Use of  
NEBA

## Seabed Deposits Management (e.g., drill cuttings and muds)

- Management options
  - Leave *in situ*
  - Cap *in situ*
  - Remove & re-inject
  - Remove and dispose onshore
- Requires data on physical, chemical and biological aspects and impacts
- Assessed via BPEO
- *In situ* options require appropriate monitoring program
- Preferred option and monitoring plan must be submitted for approval

# Decommissioning Process

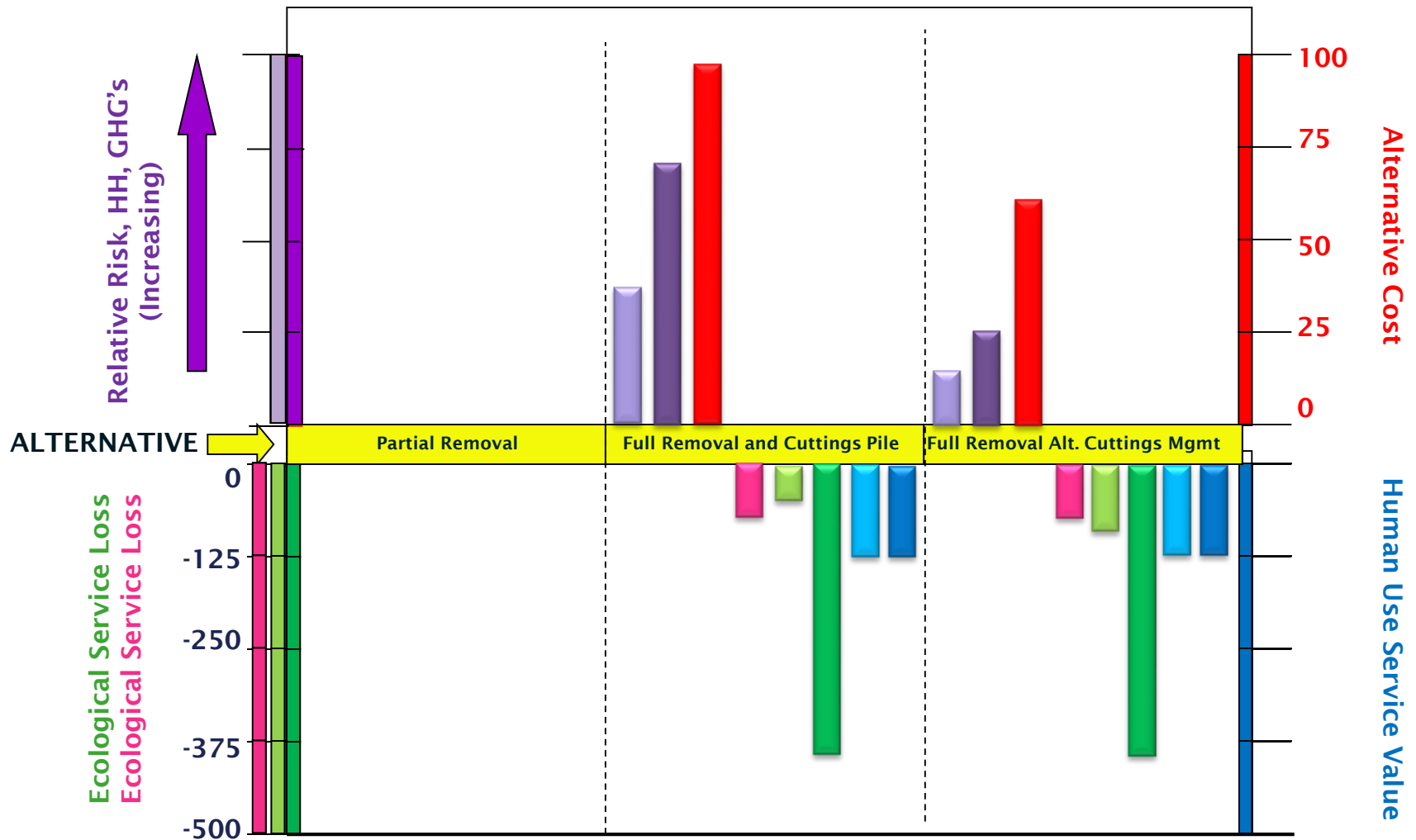
## *Offshore*

Good  
Use of  
NEBA

### **Pipelines and Associated Structures**

- Pipelines and subsea equipment including manifolds, wyes and tees
  - Leave *in situ*
  - Remove & re-use
  - Remove and dispose
- Decision via BPEO, designated authority to approve
- If *in situ*, verification of decontamination is required
- Structures protruding above seabed pose hazards to fishing, navigation and other users and must be removed and disposed onshore
- Structures must be cleaned for safe handling

# NEBA Results: Conceptual Example







# Summary

- Opportunities for NEBA to better inform O&G development decision-making in the Arctic.
- NEBA process fundamental to Oil and Gas Development in the Arctic
- Used by Most Arctic Nations (Spill Response)
- U.S. includes many ES in OECM, but... excludes other services that are not easily monetizeable
- NEBA offers opportunities to better engage stakeholders, gather needed data and adaptively manage the O&G development lifecycle